

Message Text

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INFO OCT-01 IO-14 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-11

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAM-01 SAJ-01 ACDA-19 OIC-04 CU-04 EB-11 OMB-01

DODE-00 H-03 NSC-10 SS-20 AEC-11 STR-08 COME-00 SCI-06

AGR-20 DRC-01 AF-10 CIEP-02 /227 W
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R 061455Z FEB 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 3815

INFO USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 731

EO 11652: GDS

TAGS: PFOR

SUBJ: CSCE: DUTCH DRAFT FRAMEWORK FOR FINAL DOCUMENT

1. SUMMARY: NETHERLANDS DELEGATION HAS CIRCULATED TO NATO CAUCUS INFORMAL DRAFT (TEXT TRANSMITTED BELOW) OF FRAMEWORK FOR FINAL CSCE DOCUMENT, DUTCH HOPE TO HAVE COMMENTS OF NATO DELEGATIONS, AND AGREEMENT TO TABLING IN COORDINATING COMMITTEE IN THE NEAR FUTURE. WE HAVE INFORMED DUTCH THAT WE WILL WISH TO CONSIDER SHAPE AND STRUCTURE OF FINAL DOCUMENT WITH CARE, ESPECIALLY WITH REGARD TO POSSIBLE LEGAL IMPLICATIONS. END SUMMARY.

2. IN INFORMAL DISCUSSION OF DUTCH PAPER CANADIAN DELEGATION HAS QUESTIONED WHETHER TERM "FINAL ACT" WOULD ADD TO LEGAL FLAVOR OF DOCUMENT. THIS MIGHT ALSO BE SAID OF FACT THAT SIGNATURES WOULD COME AT END OF DOCUMENT. OTHER DELEGATIONS HAVE STRESSED IMPORTANCE OF TIMING OF PRESENTATION AND SPECIFIC PHRASING OF DRAFT LANGUAGE, WHICH DUTCH
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INDICATE IS ILLUSTRATIVE RATHER THAN DEFINITIVE.

3. FROM USDEL VIEWPOINT, DUTCH CONCEPT OF FRAMEWORK APPEARS ACCEPTABLE AS A BASIS FOR DISCUSSION AT APPROPRIATE TIME. WE BELIEVE POINTS ABOUT "LEGAL FLAVOR" CAN BE MET BY USING SOME OTHER TERM (E.G. "FINAL DOCUMENT") AND BY FIXING SIGNATURES AFTER BRIEF FACTUAL STATEMENT, WITH SUBSTANTIVE SECTIONS ANNEXED. IF DEPARTMENT CONCURS, WE WOULD PLAN TO OFFER THESE COMMENTS ON DUTCH DRAFT AND AGREE TO TABLING AT AN EARLY DATE, IN KEEPING WITH TEACTICAL SITUATION.

4. BEGIN TEXT

DRAFT FINAL ACT

"THE (TO BE INSERTED THE NAMES OF THE REPRESENTATIVES OF THE PARTICIPATING STATES) UNITED IN HELSINKI ON THISDAY OF IN THE THIRD PHASE OF THE CONFERENCE ON EUROPEAN SECURITY AND CO-OPERATION,

I

-DESIRING TO CONSOLIDATE THE FRIENDLY RELATIONS BETWEEN THEIR COUNTRIES AS A CONTRIBUTION TO PEACE AND SECURITY IN EUROPE AND THROUGHOUT THE WORLD,

-CONVINCED THAT THIS AIM CAN BE SERVED BEST BY REAFFIRMING THE BASIC PRINCIPLES UPON WHICH THEIR MUTUAL RELATIONS ARE FOUNDED,

-WISHING TO ELIMINATE POSSIBLE SOURCES OF TENSION AND CONFRONTATION BETWEEN THEIR COUNTRIES AND TO TAKE MEASURES CONDUCIVE TO THE DEVELOPMENT OF CONFIDENCE,

-AIMING AT AN EXTENSION OF THEIR CO-OPERATION IN EVERY FIELD,

-CONVINCED THAT THESE EFFORTS COULD ONLY BE TO THE ADVANTAGE OF ALL OTHER STATES,

-HAVING IN MIND PARTICULARLY THE CLOSE RELATIONSHIP BETWEEN EUROPE AND THE MEDITERRANEAN AREA,

-HAVE APPROVED AND ADOPTED THE ATTACHED
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DOCUMENTS, LISTED AS FOLLOWS:

A) DECLARATION ON THE PRINCIPLES, ETC.

B)

ETC.

II

FURTHERMORE,

-RECOGNIZING THE IMPORTANCE OF THE IMPROVEMENT
OF LIVING STANDARDS FOR THE PROMOTION AND CONSOLIDATION
OF PEACE AND SECURITY,

-CONSCIOUS OF THE FACT THAT LIVING STANDARDS CAN
BE BEST IMPROVED BY DEVELOPING COMMERCIAL INTERCOURSE,
THE AVAILABILITY OF NATURAL RESOURCES, EXCHANGE OF
INFORMATION IN THE FIELD OF TRADE, SCIENCE AND
TECHNOLOGY, CO-OPERATION IN THE FIELD OF THE
PROTECTION OF THE ENVIRONMENT,

-DESIROUS TO ADVANCE THEIR CO-OPERATION IN ALL
THESE FIELDS,

-CONSCIOUS OF THEIR RESPONSIBILITY TOWARDS
DEVELOPING COUNTRIES AND REGIONS,

-WITH DUE REGARD TO THE IMPORTANCE OF THEIR
RELATIONSHIP WITH THE COUNTRIES IN THE MEDITERRANEAN
AREA,

-HAVING TAKEN NOTE OF THE WORK ALREADY UNDERTAKEN
IN THOSE FIELDS BY EXISTING INTERNATIONAL ORGANIZATIONS
AND DESIROUS TO TAKE ADVANTAGE OF THE OPPORTUNITIES
WHICH THESE ORGANIZATIONS CAN GRANT,

-HAVING FURTHERMORE ESTABLISHED THAT THE DOCUMENTS
MENTIONED HEREUNDER HAVE BEEN ELABORATED IN FULL
RESPECT OF THE PRINCIPLES ENUMERATED IN THE DECLARATION
ON THE PRINCIPLES GUIDING THE RELATIONS AMONGST THE
PARTICIPATING STATES,

-HAVE APPROVED AND ADOPTED THE ATTACHED DOCUMENTS,
LISTED AS FOLLOWS:

A)

B)

C)

D)

ETC.

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III

FURTHERMORE,

-REAFFIRMING THEIR CONVICTION THAT THE PROMOTION
OF BETTER MUTUAL KNOWLEDGE AND UNDERSTANDING
BETWEEN THE PEOPLES OF THEIR STATES WILL LEAD TO THE
STRENGTHENING OF PEACE AND SECURITY,

-DESIRING TO PROMOTE CO-OPERATION IN ALL THOSE
FIELDS, PARTICULARLY HUMAN CONTACTS, INFORMATION,
CULTURE AND EDUCATION, WHERE THIS AIM CAN BE
FURTHERED,

-HAVING ASCERTAINED THAT THE DOCUMENTS LISTED
BELOW, WORKED OUT IN CONFROMITY WITH THE HELSINKI
RECOMMENDATIONS, WILL SERVE THIS PURPOSE,

-HAVING FURTHERMORE ESTABLISHED THAT THESE
DOCUMENTS HAVE BEEN ELABORATED IN FULL RESPECT OF THE
PRINCIPLES ENUMERATED IN THE DECLARATION ON THE
PRINCIPLES GUIDING THE RELATIONS AMONGST THE
PARTICIPATING STATES,

-HAVE HEREBY APPROVED AND ADOPTED THE ATTACHED
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DOCUMENTS, LOSTED AS FOLLOWS:

- A)
- B)
- C)
- D)
- ETC.

IV

V

THEY REQUEST THE GOVERNMENT OF FINLAND TO
INFORM THE SECRETARY GENERAL OF THE UNITED NATIONS
OF THE CONTENTS OF THESE DECISIONS WITH A VIEW
TO THEIR DISTRIBUTION TO ALL THE STATES MEMBERS
OF THE ORGANIZATION.

THE PRESENT FINAL ACT, OF WHICH THE ENGLISH,
FRENCH, GERMAN, ITALIAN, RUSSIAN AND SPANISH TEXTS
ARE EQUALLY AUTHENTIC, SHALL BE DEPOSITED IN THE
ARCHIVES OF THE MINISTRY OF FOREIGN AFFAIRS OF
FINLAND.

DONE AT HELSINKI THIS ...TH DAY OF, 1974.
FOR THE GOVERNMENT OF FOR THE GOVERNMENT OF "

END TEXT

4. COMMENT. DEPARTMENT MAY WISH TO NOTE THAT
REFERENCE TO DECLARATION ON PRINCIPLES IN INTRODUCTORY
SECTION III INDICATES DUTCH HAVE MOVED CONSIDERABLY
TOWARD ACCEPTANCE OF SUCH A REFERENCE IN THE FINAL
DOCUMENT, ALTHOUGH THEIR PRESENT PHRASEOLOGY FALLS
SHORT OF SOVIET DESIRES FOR PREAMBULAR CAVEATS
CONCERNING IMPLEMENTATION OF SPECIFIC BASKET III
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AGREEMENTS. END COMMENT. DALE

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